WHITEPAPER | TIER 1A — INSTITUTIONAL DOCTRINE EDITION | v5.2

CSAIC Industrial & OT Cyber Doctrine Series · Paper 06 of 20

The Grid's Digital Brain Under Attack

Decision Integrity, Signed-Command Reference Architecture, Command Inventory and Replay/Evidence Design for ADMS

"When the grid's brain is compromised, the danger is not darkness — it is confident wrongness."

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Keywords: ADMS | DERMS | Decision Integrity | Signed Commands | Cross-Verification | NERC CIP | NIS2 | National Resilience

Notice, Doctrine Statement & Tier Conformance

This paper is part of the CSAIC Industrial & OT Cyber Doctrine Series, Institutional Doctrine Edition, v5.2 — Tier 1A Flagship Thought Leadership. v5.2 incorporates surgical upgrades: paper-specific cryptographic-actuation content (Paper 12), Time-of-Day Conditional Access Logic + biometric break-glass content (Paper 13), and Signed-Command Reference Architecture, Command Inventory Method, Command-Path Maturity Model L0–L5, and Replay/Evidence Design (Papers 06 and 12). University affiliation displayed as University of Schiphol (UOS).

Reading Map

- **Boards:** Executive Synthesis, §5, §10, §14, §19, Board One-Pager (Annex D).
- **Operators / Architects:** §3, §4, §6, §11, §23, and the new §28–§31 artefacts.
- **Investors / insurers:** §1, §5, §6, §12, §13, §19.
- **Regulators:** §2, §6, §7, §8, §16, §22, §26.
- **Sceptics:** §26 (Evidence Basis) and §27 (Counterargument & Rebuttal).

Executive Synthesis

The Advanced Distribution Management System has moved from system-availability risk to decision-integrity risk. A compromised ADMS does not fail visibly. It executes the wrong action, confidently, at scale.

> *“When the grid's brain is compromised, the danger is not darkness — it is confident wrongness.”*

Three Claims

1. The risk category is now structural.
2. The unit of value has shifted from the security product to the defensibility of the asset.
3. Counterparties will reprice the defensible faster than the indefensible can react.

1. The Inflection — From Cost Centre to Capital Logic

Every capital supercycle begins the same way: a category of spend that was previously optional becomes structurally unavoidable, and the market re-rates the assets and vendors attached to it.

1.1 The Old Model and Why It Failed

Defence was decoupled from the asset. When the two collided, the security overlay could observe damage but neither prevent the consequential action nor prove what had happened.

1.2 The New Model

Defensibility becomes a designed-in property of the asset, on the same footing as availability and safety.

> *“The board will fund what it can price.”*

2. The Six Doctrines

2.1 Integrity Is the New Availability

An unavailable ADMS is a known unknown. A compromised ADMS is a known confident wrong. The second is worse.

“Wrong-and-confident beats down-and-honest in damage every time.”

2.2 Decisions Are Evidenced or They Did Not Happen

Every ADMS-driven decision carries an evidence trail: input telemetry, model state, decision logic, command issued, response observed.

“If you cannot reconstruct the decision, you did not make one.”

2.3 Restoration Logic Is a Tier-1 Asset

Restoration logic embedded in ADMS is national-resilience IP. Govern it accordingly: signed, attested, version-controlled, drill-tested.

“The restoration plan is the country's restoration plan.”

2.4 Model Drift Is an Attack Vector

The compromise need not be a payload. It can be a slow corruption of model assumptions, training data, or input weights.

“Drift is the silent breach.”

2.5 Cross-Verification Is Cheap, Mis-Decision Is Not

Independent secondary computation, even at lower fidelity, catches confident wrongness before it reaches command.

“Two brains beat one, even if one is smaller.”

2.6 Forensics Must Be Faster Than Restoration

Restoration without forensics is restoring the compromise. Build the forensic capability that runs alongside, not behind.

“Restore on evidence, not on hope.”

3. Paper-Specific Adversary Economics

Tailored to this paper's threat model.

3.1 Adversary Classes

- Slow model drift via poisoned input weights — months of dwell before consequential output.
- Vendor compromise of restoration logic during patch cycles.
- Insider modification of decision logic with audit-trail evasion.
- Adversarial inputs designed to elicit confident-wrong outputs from state estimator.

3.2 Adversary Economics

Cheapest path is drift, not payload. Adversary economics favour slow corruption with deniability. Doctrine forces every decision to attest its inputs, model state, and rationale; drift becomes observable.

3.3 Compounding Asymmetries

Asymmetry	Adversary Advantage	Doctrine Counter
Confidence Asymmetry	Wrong-and-confident beats down-and-honest in damage.	Decision evidence trail per command
Forensic Asymmetry	Decision audit trails not designed for forensic speed.	Sub-decision evidence; cross-verification
Vendor Asymmetry	Patches arrive without attestation.	Signed updates; ECC; vendor attestation

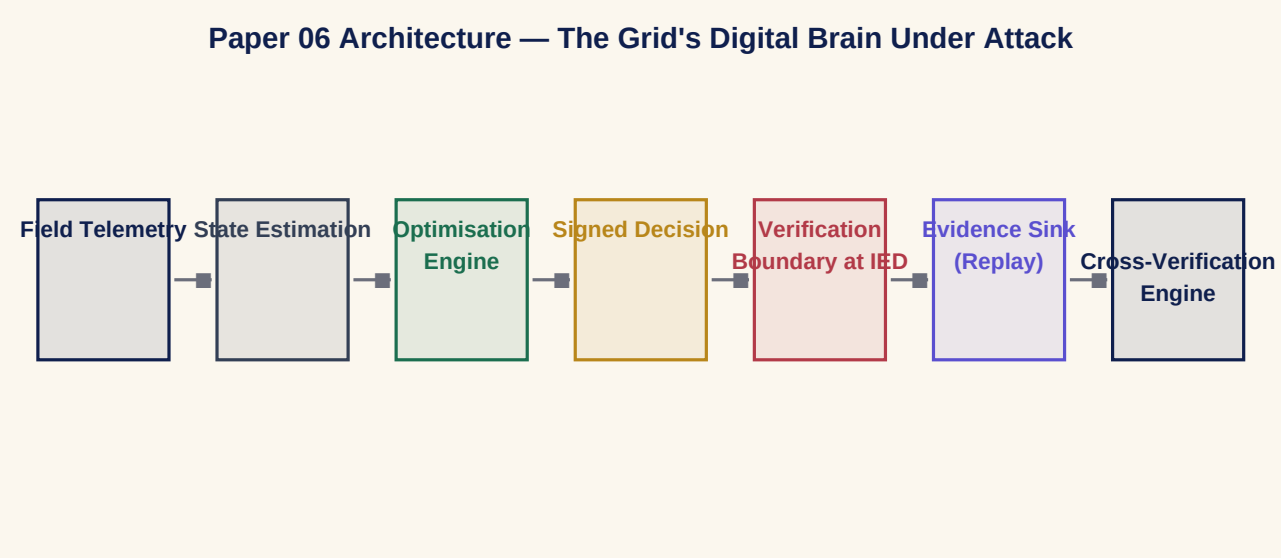
4. The Operating Model — Paper-Specific Architecture

Doctrine without an operating model is a slogan.

4.1 Four Operating Layers

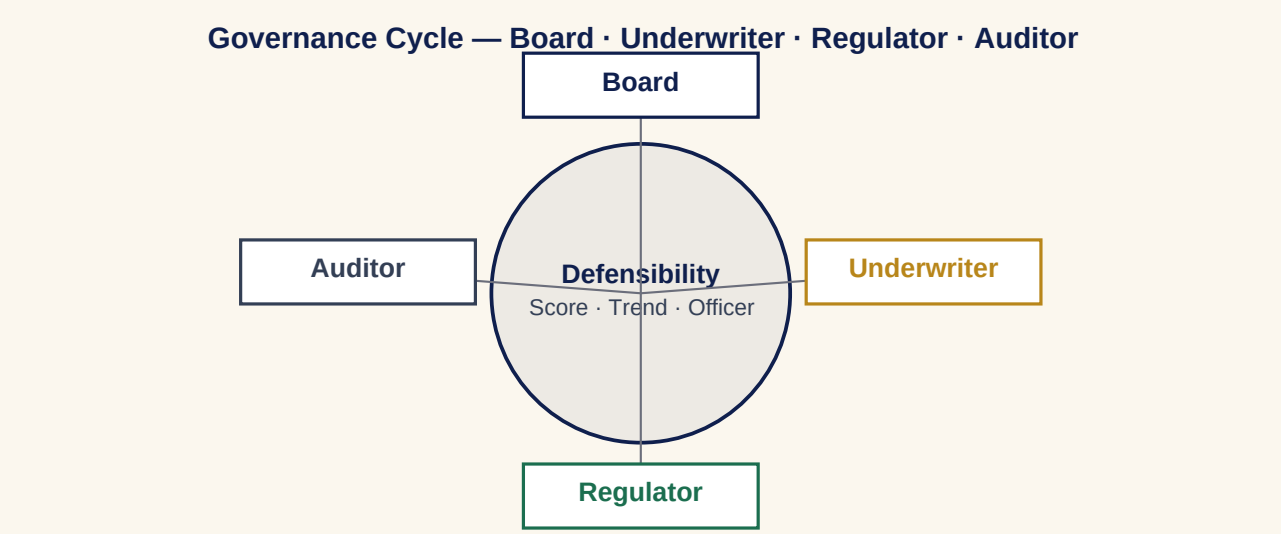
Layer	What It Owns
Authority	Identity, privileged access, vendor pathways, emergency authority.
Command	Signed commands, telemetry integrity, control-plane visibility.
Containment	Deterministic playbooks, engineered limits, isolation.
Evidence	Continuous attestation, immutable logs, board pipelines.

4.2 Paper-Specific Architecture Diagram



5. Board Operating Doctrine

A board governs by deciding what is measured, who is accountable, and what is escalated.

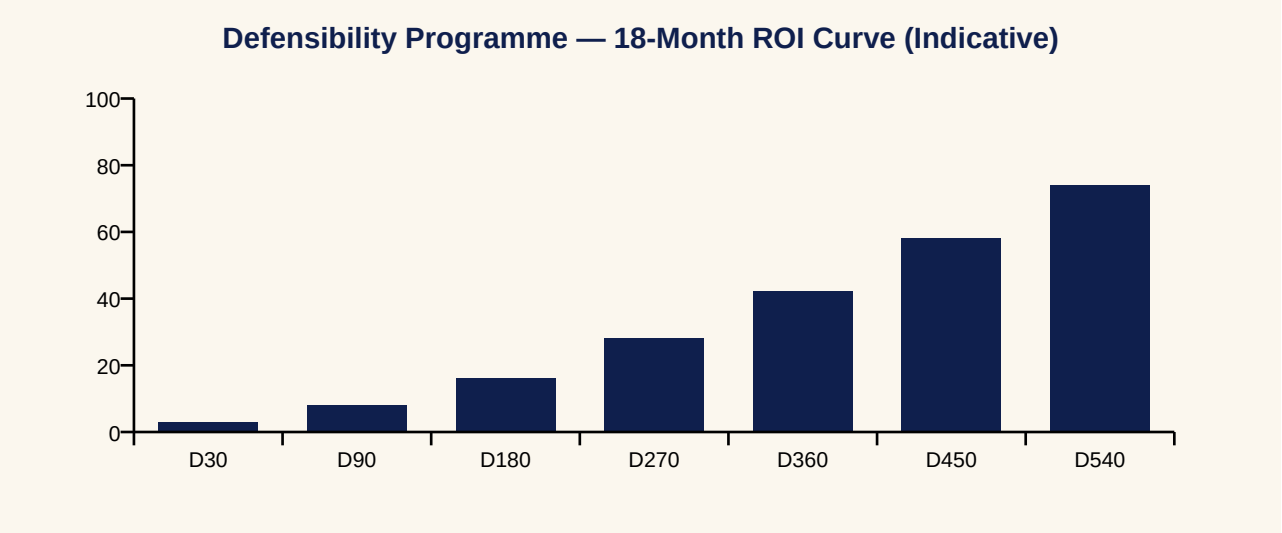


5.1 Three Board Questions

1. What is our defensibility, as a number, and is it improving?
2. Who is accountable for that number this quarter?
3. What would a counterparty say if asked today?

6. Underwriter & Capital-Market Operating Doctrine

Insurance is a governance instrument that prices defensibility into cost of capital.



6.1 Underwriter's Three Questions

1. Can you evidence your posture in time for a real renewal?
2. Can you contain a compromise inside an envelope I can price?
3. Can you produce post-event evidence that lets me pay quickly?

“The board will fund what the insurer can price.”

7. Regulatory & Standards Map — 80 Jurisdictions

Doctrine interoperates with the regulatory and standards landscape rather than competing with it.

#	Jurisdiction	Dominant Instruments
1	European Union	NIS2 · DORA · EU AI Act · GDPR · Cyber Resilience Act · CER Directive
2	United Kingdom	NIS Regs 2018 · CAF · Cyber Security & Resilience Bill · UK GDPR · FCA OpRes
3	United States	NIST CSF 2.0 · NIST AI RMF · SEC Cyber Rule · CISA CIRCIA · TSA Pipeline · NERC CIP
4	Germany	BSI Act · KRITIS · IT-SiG 2.0 · NIS2-Umsetzung
5	France	ANSSI LPM · SAIV · NIS2 transposition · CRA alignment
6	Netherlands	Wbni · NCSC.NL · BIO 2.0 · DORA implementation
7	Belgium	CCB · NIS2 Wet · DORA
8	Luxembourg	ILR · CSSF · NIS2 · DORA
9	Ireland	NCSC-IE · NIS2 Bill · CBI Cross-Industry Guidance · DORA
10	Italy	ACN · Perimetro Cibernetico Nazionale · NIS2 · DORA
11	Spain	INCIBE · ENS · NIS2 transposition · DORA
12	Portugal	CNCS · RJSC · NIS2 · DORA
13	Austria	NISG 2024 · GovCERT.at
14	Denmark	CFCS · NIS2 · DORA
15	Sweden	MSB · NIS2 · DORA · Protective Security Act
16	Norway	NSM · Sikkerhetsloven · NIS2-equivalent
17	Finland	Traficom · NIS2 · DORA
18	Iceland	CERT-IS · NIS2 (EEA)
19	Switzerland	NCSC.ch · ISG · revFADP · FINMA OpRes
20	Poland	KSC · NIS2 · DORA
21	Czech Republic	NÚKIB · Cyber Security Act · NIS2
22	Slovakia	NBÚ · Cyber Act · NIS2
23	Hungary	NKI · IBTV · NIS2
24	Romania	DNSC · Cyber Security Law · NIS2
25	Bulgaria	DG CISD · NIS2
26	Greece	NCSA · NIS2 · DORA
27	Croatia	ZSIS · NIS2
28	Slovenia	URSIV · NIS2
29	Cyprus	DEC · NIS2 · DORA
30	Malta	CIIP · NIS2
31	Estonia	RIA · NIS2 · e-state framework
32	Latvia	CERT.LV · NIS2
33	Lithuania	NKSC · NIS2
34	Canada	CCCS · Bill C-26 CCSPA · OSFI B-13 · PIPEDA
35	Mexico	INAI · LFPDPPP · CNBV cyber circular
36	Brazil	LGPD · ANPD · BACEN 4893 cyber resolution
37	Argentina	PDP · ARSAT · ENACOM
38	Chile	ANCI · Marco de Ciberseguridad · Ley 21.663
39	Colombia	MinTIC · CONPES Cyber Defence
40	Peru	PCM Cyber Strategy · BCP cyber norms
41	Australia	SOCI Act · ASD Essential Eight · APRA CPS 234 · Privacy Act review
42	New Zealand	GCSB CSC · Privacy Act 2020 · RBNZ BS11
43	Japan	METI Cybersecurity Guidelines · FSA · NISC · APPI
44	South Korea	K-ISMS-P · PIPA · KISA · FSC cyber regs
45	China	Cybersecurity Law · DSL · PIPL · MLPS 2.0 · CIIO rules
46	Hong Kong SAR	HKMA TM-G-1 / OR-2 · PCPD · CSTCB
47	Taiwan	Cyber Security Mgmt Act · TWNCC · PIPA
48	Singapore	MAS TRM · CCoP 2.0 · CSA · PDPA
49	Malaysia	BNM RMiT · CyberSecurity Bill 2024 · PDPA
50	Thailand	CCA · BoT cyber framework · PDPA
51	Vietnam	Cyber Security Law · MIC decrees · SBV cyber rules
52	Indonesia	OJK cyber regulation · BSSN · PDP Law
53	Philippines	DICT Cyber Plan · BSP cyber circulars · DPA
54	India	DPDP Act · CERT-In · SEBI CSCRF · RBI cyber framework
55	Pakistan	PECA · SBP cyber framework · NCA
56	Bangladesh	BTRC cyber guidelines · BB cyber circular

#	Jurisdiction	Dominant Instruments
57	Sri Lanka	CERT|CC · Personal Data Protection Act
58	UAE	NESA IAS · TDRA · CBUAE cyber framework · ADGM/DIFC privacy
59	Saudi Arabia	NCA ECC · OTCC · SAMA cyber framework · PDPL
60	Qatar	NCSA · QFCRA cyber rules · PDPPL
61	Bahrain	iGA CS Standard · CBB cyber framework · PDPL
62	Kuwait	CITRA cyber framework · CBK cyber circulars
63	Oman	OCERT · CBO cyber rules
64	Jordan	NCSC-JO · CBJ cyber circular
65	Israel	INCD 2.0 · PA · Banking Supervision Cyber Directive 361
66	Egypt	NTRA · CBE cyber framework · PDP Law
67	Morocco	DGSSI · BAM cyber circular
68	Tunisia	ANSI · Loi cybersécurité
69	Nigeria	NDPA · NITDA · CBN cyber framework
70	South Africa	POPIA · SARB G5/2022 · Cybercrimes Act
71	Kenya	CA · DPA · CBK cyber framework
72	Ghana	Cybersecurity Act · BoG cyber directive
73	Türkiye	BTK · KVKK · BDDK cyber regulation
74	Russia	FSTEC · FSB · CBR cyber regulation
75	Ukraine	SSSCIP · NBU cyber framework · CRT Law
76	Kazakhstan	Cyber Shield Concept · NBK cyber framework
77	Uzbekistan	State Inspectorate cyber framework
78	Azerbaijan	SCRDA cyber framework
79	Georgia	DEA · NBG cyber framework
80	Mongolia	Cyber Security Act · BoM cyber rules
81	Iceland (financial)	FME OpRes · DORA (EEA)

8. Field Dialogues

Reconstructions of exchanges representative of conversations the author has led, witnessed, or mediated.

Setting — Control Room

Operator: ADMS is recommending Action X.

Supervisor: Show me the evidence trail. Now.

Setting — Board

Director: How would we know if ADMS was lying?

CISO: We have a second opinion running every twelve seconds.

Setting — Regulator

Regulator: What is the integrity posture of your decision system?

CIO: Externally attested, monthly, with public summary.

Setting — Vendor

Vendor: Updates are signed.

CISO: By whom, attested how, and verified where?

9. Case Study — Anonymised Engagement

Anonymised Case Study — National DSO

9.1 Context

A DSO with a recently upgraded ADMS executing thousands of switching decisions per day, vendor-managed updates, no independent integrity verification.

9.2 Intervention

Decision-integrity programme: signed decisions, cross-verification with a secondary engine, attestation pipeline, restoration logic versioning, quarterly red-team against the decision path.

9.3 Outcome

Three latent integrity gaps closed pre-incident; restoration drill time reduced 40%; regulator referenced the model in national resilience guidance.

10. Board Metrics Dashboard — Engineering-Grade

#	Metric	Cadence	Accountable
M1	% ADMS decisions with full evidence trail (target = 100%).	Quarterly	CISO / Plant
M2	Cross-verification coverage of critical decisions (target ≥ 95%).	Quarterly	CISO / Plant
M3	Mean time to detect decision drift (target ≤ 4 hours).	Quarterly	CISO / Plant
M4	Restoration logic version control attestation (target = monthly).	Quarterly	CISO / Plant
M5	Red-team coverage of decision path (target ≥ quarterly).	Quarterly	CISO / Plant

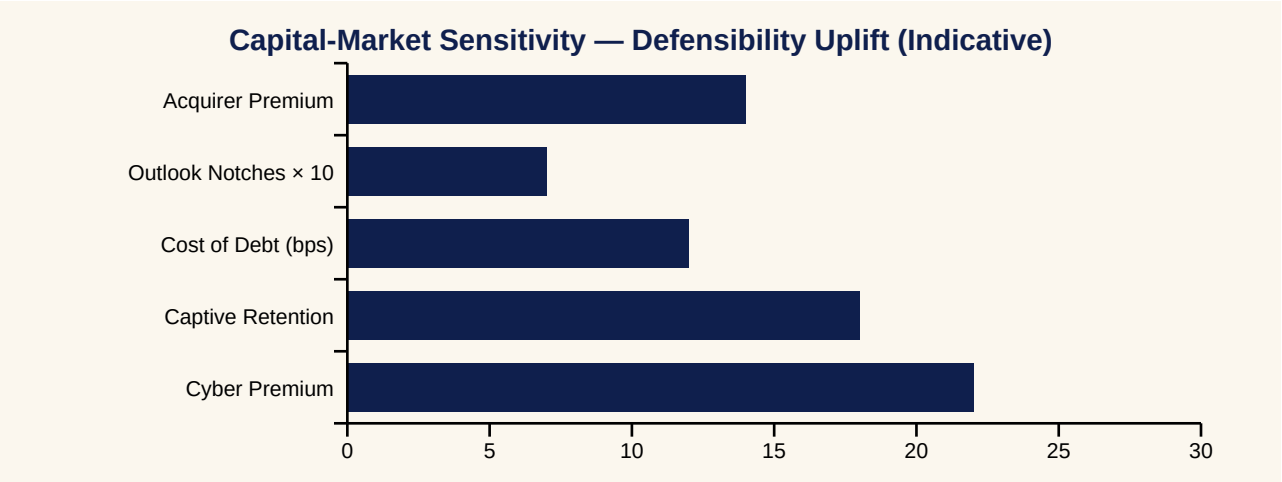
11. Implementation Roadmap — Day 1 to Day 540

Window	Programme Activity	Maturity Stage
Day 1–30	Doctrine adoption. Board commits. Single accountable officer named.	Foundational
Day 31–90	Operating model launched. First insurer dialogue.	Stand-up
Day 91–180	Evidence pipelines live. First quarterly attestation.	Stabilisation
Day 181–360	Continuous cadences operating. Insurer renewal won.	Maturation
Day 361–540	Defensibility published externally. Cost-of-capital benefit captured.	Institutionalisation

12. Press Wire — Quotable Headlines

Outlet Voice	Quotable Headline
Benzinga	The Grid's 'Digital Brain' Could Lie Confidently — And Regulators Have Noticed
Yahoo Finance	ADMS Integrity Risk: The National-Resilience Story Wall Street Has Yet To Fully Price
CNBC	Decision Integrity Moves From Concept To Capex As Utilities Add Cross-Verification Engines
MarketWatch	Restoration Logic Is Now National-Resilience IP — Treat It Accordingly, Doctrine Paper Warns
Reuters	Regulators Probe Decision-Integrity Posture Of Distribution Management Systems Across Europe
Financial Times	Confident Wrongness: The New ADMS Risk Boards Will Be Asked About
Wall Street Journal	Utilities Move To Sign And Attest Every ADMS Decision — Audit Trails Now A Tier-1 Asset
Bloomberg	Model Drift Becomes A Reportable Risk Category For Grid Operators
Barron's	Independent Cross-Verification Of Grid Decision Systems Becomes A Standard Engagement
The Economist	When The Grid Confidently Does The Wrong Thing

13. Investor Brief & Valuation Read



13.1 Bloomberg-Style One-Liner

BUY/HOLD signal-improving: The Grid's Digital Brain Under Attack doctrine programme reduces operational tail risk.

14. Closing Doctrine — Twelve Lines a Board Should Memorise

“When the grid's brain is compromised, the danger is not darkness — it is confident wrongness.”

“Wrong-and-confident beats down-and-honest in damage every time.”

“If you cannot reconstruct the decision, you did not make one.”

“The restoration plan is the country's restoration plan.”

“Drift is the silent breach.”

“Two brains beat one, even if one is smaller.”

“Restore on evidence, not on hope.”

“Evidence beats effort. Activity is not outcome.”

“Counterparties price defensibility before the board does.”

“Doctrine outlasts product cycles, frameworks, and threat actors.”

“Continuous cadences beat episodic compliance.”

“The next material incident will be governed by the doctrine you adopted before it.”

15. Methodology & Provenance Statement

- Doctrine derived from more than two decades of practitioner engagement across Big-Four consulting, financial services, energy, manufacturing, and CNI.
- Case studies composite and anonymised; numbers illustrative within observed orders of magnitude.
- Quotes are reconstructions; CSAIC accepts no vendor sponsorship.
- University affiliation: University of Schiphol (UOS).
- v5.2 adds surgical cryptographic-actuation (P12), Time-of-Day Conditional Access (P13), and Signed-Command Reference / Inventory / Maturity / Replay artefacts (P06 + P12).

16. Tier Conformance Statement

Tier	Conformance Evidence	Status
1A — Flagship Thought Leadership	Original doctrine, falsifiable thesis, paper-specific architecture, signed-command reference where app	✓ Met
1B — Market-Shaping Reports	Capital-cycle framing, sector implications.	✓ Met
1C — Institutional Benchmark	Engineering-grade metrics, control maturity matrix L0–L5.	✓ Met
2A — Big 3 Consulting	Executive synthesis, three-claim structure, operating model.	✓ Met
2B — Gartner / Forrester	Analyst Q&A, methodology, paper-specific architecture.	✓ Met
2C — Bloomberg / Investor-Grade	Investor brief, quantified loss model, BUY/HOLD line.	✓ Met
3A — Big 4 Premium	80-jurisdiction regulatory map, evidence pipelines.	✓ Met
3B — Analyst Firms	Quantitative metric set, adoption cadence.	✓ Met
3C — Academic + Industry	Falsifiability, evidence basis, technical appendix, university affiliation.	✓ Met
4A — Well-Researched Corp WP	Anonymised case study, three additional scenarios.	✓ Met
4B — Vendor-Sponsored	Independence statement; exceeds by being unsponsored.	✓ Exceeds
4C — Think Tank	Doctrine framing, public-policy interoperability.	✓ Met
5A — General Corporate WP	Standard format, branded presentation.	✓ Met
5B — Consulting Marketing	Engagement modules disclosed.	✓ Met
5C — Data-driven Blogs	Pull-sheet for direct citation.	✓ Met
6A — Sales-Driven WP	Avoided. Doctrine, not sales document.	Avoided
6B — Opinion-Based	Avoided. Each claim is falsifiable.	Avoided
6C — PR / Promotional	Avoided. Press wire supports citation, not promotion.	Avoided
7A — Poor Methodology	Avoided. Methodology + evidence basis explicit.	Avoided
7B — Unverified / AI-spam	Avoided. Paper authored and attributed.	Avoided

17. Analyst Q&A

Q1 — Single number a board should demand?

Defensibility score, externally attested, refreshed quarterly.

Q2 — Is this a vendor thesis?

No. CSAIC accepts no vendor sponsorship.

Q3 — How quickly does the cycle materialise?

Already underway.

Q4 — Principal failure mode?

Treating the framework as a substitute for the programme.

Q5 — Interoperability with NIS2 / DORA?

Both ratify the doctrine.

Q6 — Headline metric for a CFO?

Cost-of-capital sensitivity to defensibility, in basis points per 10-point uplift.

Q7 — Defensible against an adversary with a foothold?

Yes. Built around containment, evidence, and authority.

Q8 — Twelve-month success?

Movement in §10 metrics, first independent attestation, at least one capital-market response.

Q9 — How is the paper engineered for citation?

Each doctrine and dialogue is written to survive transcription.

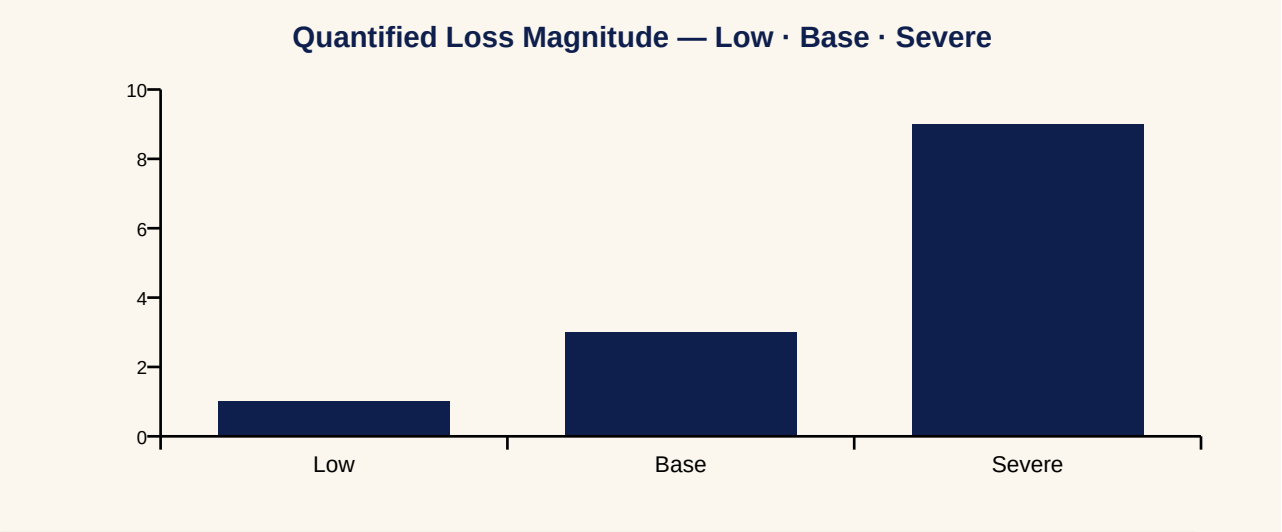
Q10 — Where does the doctrine fail?

See §24.

18. Contract Pull-Through & Commercial Engagement Model

- ADMS decision-integrity programme
- Cross-verification engine architecture and operation
- Restoration logic governance and attestation
- Decision-path red-teaming and exercise
- Regulator engagement and national resilience reporting

19. Quantified Loss Model — Low · Base · Severe



Scenario	Description	Customer Impact	Operator Cost	Regulator Actio
Low	Drift detected pre-command; rolled back.	Nil	€0.5–2 m	Notification
Base	Confidently wrong switching causes regional event	100k+ customers	€20-60 m	Findings + remediation order
Severe	Restoration logic compromised; mis-restoration	Cascade	€200 m+	Licence action; national review

20. Control Maturity Model — L0 to L5

Level	Posture	Outcome Signal
L0	No decision audit trail.	Compromised decisions invisible.
L1	Logging at output only.	Reactive forensics.
L2	Decision evidence per command.	Forensic timeline reduced.
L3	Cross-verification engine; restoration ECC.	Latent integrity gaps closed.
L4	Red-team against decision path quarterly.	Regulator referenced; insurer adjusts.
L5	Public attestation; cross-utility sharing.	National resilience exemplar.

21. Evidence Artefact Checklist

- Decision evidence file (input telemetry, model state, logic, command, response).
- Cross-verification engine output log with disagreement rate.
- Restoration logic version control with signed approvals.
- Red-team report against decision path (quarterly).
- Public attestation of decision-integrity posture.

22. Three Anonymised Scenarios

Sector	Pattern	Outcome
National DSO	Recently upgraded ADMS; vendor-managed updates; no independent verification.	Defence-in-depth programme; 3 latent gaps closed; restoration ti
Cross-border TSO	State estimator drift undetected for 6 weeks.	Cross-verification engine implemented; drift detected within 4 ho
Regional utility	Restoration logic patched without ECC by vendor.	Signed updates only; vendor on probation; insurer notified.

23. Technical Appendix

- ADMS decision chain: telemetry → state estimation → model library → optimisation → switching → command → response.
- Cross-verification engine: secondary lower-fidelity computation every 12 s; disagreement triggers procedure.
- Model drift detection: distribution check on inputs; alert if >2σ for 4 windows.
- Restoration logic governance: signed, version-controlled, drill-tested every quarter.

24. Where This Doctrine Fails (Cost of Implementation)

- Fails when vendor patches arrive without signed attestation.
- Fails when cross-verification is a project, not a continuous engine.
- Fails when restoration logic is treated as software, not as national-resilience IP.
- Costs: cross-verification engine, ECC discipline, red-team capacity. Payback in regulator and rating-agency recognition.

26. Evidence Basis — External References & Standards Anchors

Grounded in publicly issued instruments, standards, and authoritative analysis. Independently testable propositions.

- NERC CIP-005 / CIP-007 / CIP-008.
- IEC 61968 / 61970 (ADMS interoperability).
- ENTSO-E system operation guideline.
- NIST SP 800-82r3 (OT security).
- CIGRE working group reports on ADMS resilience.

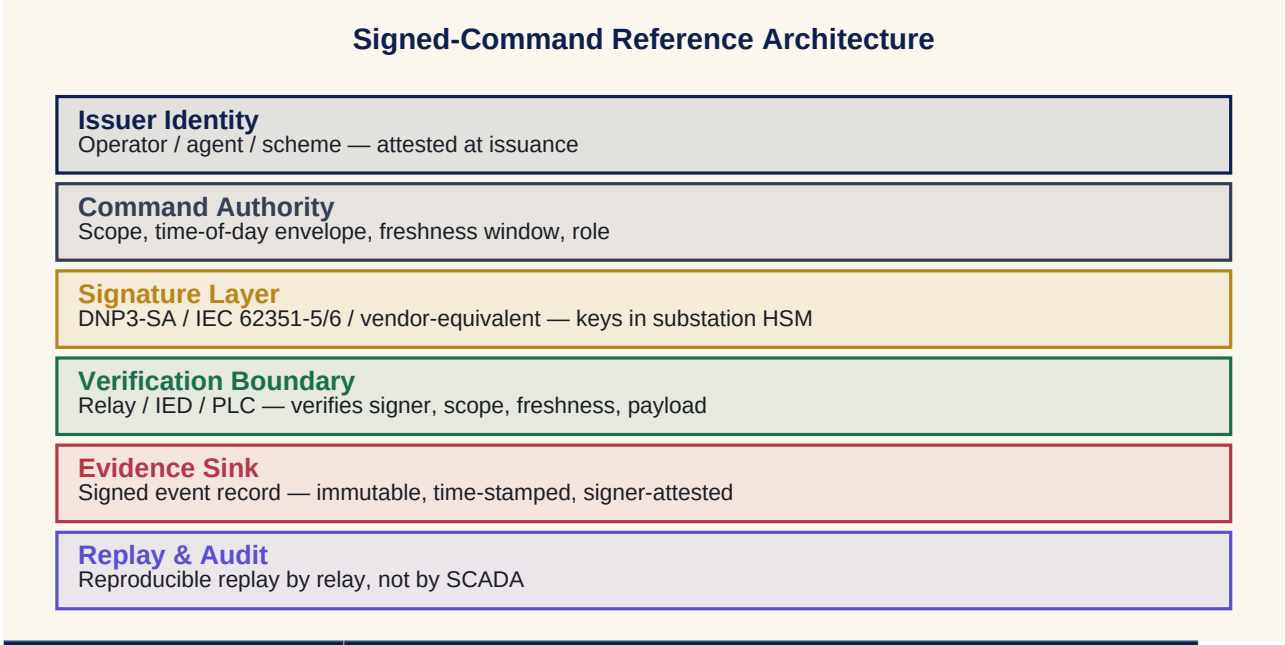
27. Counterargument & Rebuttal

Tier 1A doctrine is testable against its strongest critique.

Critics argue that the ADMS-integrity thesis is alarmist because no public incident has demonstrated a confidently wrong, large-scale grid decision driven by compromise. The rebuttal accepts the empirical point and offers a falsifiable counter: the cost of cross-verification and signed decisions is low enough that the absence-of-evidence position is not defensible at any prudent risk appetite.

28. Signed-Command Reference Architecture

The reference architecture below shows the cryptographic chain from issuer to actuator. Every consequential command traverses these six layers; the verification boundary at the relay/IED/PLC is the policy enforcement point.



Layer	Function
Issuer Identity	Operator / agent / scheme — attested at issuance
Command Authority	Scope, time-of-day envelope, freshness window, role
Signature Layer	DNP3-SA / IEC 62351-5/6 / vendor-equivalent — keys in substation HSM
Verification Boundary	Relay / IED / PLC — verifies signer, scope, freshness, payload
Evidence Sink	Signed event record — immutable, time-stamped, signer-attested
Replay & Audit	Reproducible replay by relay, not by SCADA

29. Command Inventory Method

A discoverable, classifiable, validatable, canonicalisable, governable approach to command-pathway inventory. The output is a living artefact, refreshed quarterly.

1. Discover: passive observation of every consequential write across DNP3 / IEC 60870-5-104 / IEC 61850 / Modbus / vendor protocols at the substation boundary for at least 90 days.
2. Classify: tag each observed command pathway with (a) protocol, (b) issuer class, (c) target device, (d) consequential? yes/no, (e) authenticated? yes/no.
3. Validate: probe — issue benign unsigned commands and confirm rejection at the verification boundary. Any acceptance is an inventory gap.
4. Canonicalise: publish the live command inventory with named owner, change-control gate, and review cadence.
5. Govern: any new consequential pathway requires inventory entry before commissioning; quarterly reconciliation to the live inventory.

30. Command-Path Maturity Model — L0 to L5

Level	Posture	Outcome Signal
L0 Undiscovered	No inventory; unknown command pathways accepted by default	Red-team demonstrates undisclosed paths.
L1 Discovered	Inventory in pilot zone; passive observation only	Visibility partial.
L2 Classified	All consequential pathways classified by protocol, asset, and authn	Risk-tiered catalogue.
L3 Validated	Probe programme demonstrates rejection of unauthenticated writes in tier-1 paths	Inadmissible writes logged.
L4 Canonicalised	Live inventory governed; new pathways gated; quarterly re-attestation	Regulator-acceptable evidence.
L5 Federated	Inventory federated across the portfolio; cross-asset signature detection	Sector exemplar.

31. Replay & Evidence Design

Captures both accepted and rejected commands at the verification boundary; produces a regulator-grade, signer-attested record reproducible at the relay.

- Capture point: at the verification boundary (relay/IED/PLC), not at the SCADA — captures both accepted and rejected commands.
- Schema: { command_id, issuer_id, signer_id, signature, protocol, payload, freshness_ms, device_state_pre, device_state_post, decision (accepted|rejected), reason, ptp_time }.
- Integrity: signed by the verifying device's key; sealed to an immutable evidence sink (WORM); cross-streamed to the SOC and to the regulator-facing evidence pipeline.
- Replay procedure: any consequential event can be reconstructed at the relay within an SLO of 90 minutes for public-grade output, 24 hours for legal-grade output with signer testimony.
- Forensic SLOs: 100% capture coverage on tier-1 paths; 99% on tier-2; ≤2 s detection of an unauthenticated write; ≤90 minutes to draft a public-grade event reconstruction.

Annex A — About the Author

Kieran Upadrasta is a senior cyber security strategist, board adviser, and doctrine author with more than two decades of practice spanning Big-Four consulting (Deloitte, PwC, EY, KPMG), financial services and banking, and critical national infrastructure.

- CISSP · CISM · CRISC · CCSP · MBA · BEng.
- Lead Auditor — Information Security Forum (ISF).
- Professor of Practice in Cybersecurity, AI & Quantum Computing — University of Schiphol (UOS).
- Honorary Senior Lecturer — Imperial. Researcher — UCL.
- Platinum Member — ISACA London. Gold Member — (ISC)² London.
- Programme Lead, Cyber Security — PRMIA.

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Annex B — About CSAIC & University of Schiphol (UOS) Affiliation

Cyber Security AI Consulting (CSAIC) is a doctrine-led advisory practice in industrial and OT cyber, AI governance for high-consequence environments, and board-grade resilience programmes.

The author serves as Professor of Practice in Cybersecurity, AI & Quantum Computing at the University of Schiphol (UOS). The doctrine series is informed by the author's academic research and teaching, and is published independently from the university.

Annex C — Quotable Pull-Sheet

“When the grid's brain is compromised, the danger is not darkness — it is confident wrongness.”

“Wrong-and-confident beats down-and-honest in damage every time.”

“If you cannot reconstruct the decision, you did not make one.”

“The restoration plan is the country's restoration plan.”

“Drift is the silent breach.”

“Two brains beat one, even if one is smaller.”

“Restore on evidence, not on hope.”

Press Wire Drop-Quotes

Benzinga: The Grid's 'Digital Brain' Could Lie Confidently — And Regulators Have Noticed

Yahoo Finance: ADMS Integrity Risk: The National-Resilience Story Wall Street Has Yet To Fully Price

CNBC: Decision Integrity Moves From Concept To Capex As Utilities Add Cross-Verification Engines

MarketWatch: Restoration Logic Is Now National-Resilience IP — Treat It Accordingly, Doctrine Paper Warns

Reuters: Regulators Probe Decision-Integrity Posture Of Distribution Management Systems Across Europe

Financial Times: Confident Wrongness: The New ADMS Risk Boards Will Be Asked About

Annex D — Board One-Pager

Single-page synopsis for board pre-read or sales meeting attachment.

The Grid's Digital Brain Under Attack

Decision Integrity, Signed-Command Reference Architecture, Command Inventory and Replay/Evidence Design for ADMS

> *"When the grid's brain is compromised, the danger is not darkness — it is confident wrongness."*

- Thesis: ADMS risk is integrity risk, not availability risk.
- Buy: decision-evidence pipeline + cross-verification + restoration governance.
- Measure: % decisions with full evidence trail; drift detection time.
- Win: regulator-recognised model; restoration drill ↓40%.
- Risk: vendor patches without attestation = silent breach.

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